

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED
AUTHORITY HELD ON FRIDAY 28TH JULY 2023 AT ROCHDALE COUNCIL, NO.1
RIVERSIDE, ROCHDALE, OL16 1XU**

PRESENT

Mayor of Greater Manchester	Andy Burnham (in the Chair)
Deputy Mayor (Police, Crime & Fire)	Kate Green
Bury	Councillor Eamonn O'Brien
Bolton	Councillor Akhtar Zaman
Oldham	Councillor Arooj Shah
Rochdale	Councillor Neil Emmott
Salford	City Mayor Paul Dennett
Stockport	Councillor Mark Hunter
Tameside	Councillor Ged Cooney
Wigan	Councillor David Molyneux

ALSO IN ATTENDANCE:

Manchester	Councillor Luthfur Rahman
Rochdale	Councillor Janet Emsley

OFFICERS IN ATTENDANCE:

Chief Executive Officer, GMCA & TfGM	Eamonn Boylan
GMCA Deputy Chief Executive	Andrew Lightfoot
GMCA Monitoring Officer	Gillian Duckworth
GMCA Treasurer	Steve Wilson
Bolton	Lee Fallows
Bury	Lynne Ridsdale
Manchester	Carol Culley
Oldham	Harry Catherall
Rochdale	Steve Rumbelow

Salford	John Searle
Stockport	Caroline Simpson
Tameside	Sandra Stewart
Trafford	Sara Todd
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
GMCA	Sylvia Welsh
GMCA	Lee Teasdale
TfGM	Helen Humble

GMCA 134/23 APOLOGIES

That apologies be received from Councillor Nicholas Peel (Bolton), Councillor Bev Craig (Manchester), Councillor Tom Ross (Trafford), Sue Johnson (Bolton), Joanne Roney (Manchester) & Tom Stannard (Salford).

GMCA 135/23 CHAIRS ANNOUCEMENTS AND URGENT BUSINESS

The Mayor of Greater Manchester, Andy Burnham, invited Deputy Mayor Kate Green to provide an update following some recent high profile news stories in relation to Greater Manchester Police.

Firstly, reference was made to Andrew Malkinson, who had recently been released from prison after close to 20 years for a conviction of rape that he had now been found innocent of. This was an appalling miscarriage of justice and there were a number of concerns about how this case had been handled and a detailed review being undertaken of what had happened within GMP that had resulted in this failure of justice.

Secondly, news had broken in relation to three separate strip searches of women in police custody, in one particular case there had been an accusation of rape by custody officers – this case has now been referred directly to the IOPC (Independent Office for Police Conduct) and a response was being awaited on whether the IOPC

would take the case. The other two reported cases would continue to progress through the standard complaints process.

The Mayor and Deputy Mayor had met with one of the women and following this meeting the Mayor had invited Dame Vera Baird KC to conduct an independent review of custody processes and the care of detainees within GMP. This review would take place swiftly and the outcomes would be made transparently available to provide the three women and the wider public assurance that there had been a full and independent review of the circumstances and conditions within GMP's custody suites.

It was requested that Chief Constable Stephen Watson be asked to attend a forthcoming meeting of the GMCA to provide his personal views on the news stories highlighted above.

The Mayor of Greater Manchester raised concerns about the proposals raised by Government to close all ticket offices within rail stations and he, alongside the other Metro Mayors were part of a group reviewing the legality of the process, particularly the three-week consultation process and the inordinate impact that the closures would have on users with disabilities. The GMCA was requested to agree a motion that the current process be halted and replaced with a full consultation process in accordance with the requirements of the Railways Act 2005.

RESOLVED /-

1. That the update following recent high profile news stories in relation to Greater Manchester Police be received.
2. That updates on the Dame Vera Baird KC led review be submitted to the GMCA as and when appropriate.
3. That Chief Constable Stephen Watson be invited to a forthcoming GMCA meeting to provide his own view on the matters.
4. That the following motion be agreed:

This Committee resolves to support the action of the Mayor of Greater Manchester and other Mayors in opposing the current proposal to close ticket offices in rail stations.

We call on the Rail Delivery Group to halt the current process and undertake a full consultation in accordance with the requirements of the Railways Act 2005.

GMCA 136/23 DECLARATIONS OF INTEREST

RESOLVED /-

That there were no declarations of interest made in relation to any item on the agenda.

GMCA 137/23 MINUTES OF THE GMCA MEETING HELD ON 30 JUNE 2023

RESOLVED /-

That the minutes of the GMCA meeting held on 30 June 2023 be approved as a correct record.

**GMCA 138/23 MINUTES OF THE GMCA OVERVIEW AND SCRUTINY
COMMITTEE MEETING HELD ON 7 JUNE 2023**

RESOLVED /-

That the minutes of the GMCA Overview & Scrutiny Committee meeting held on 7 June 2023 be noted.

**GMCA 139/23 MINUTES OF THE GMCA WASTE AND RECYCLING
COMMITTEE HELD ON 13 JULY 2023**

RESOLVED /-

1. That the minutes of the GMCA Waste and Recycling Committee meeting held on 13 July 2023 be noted.

2. That the appointment of Councillor Alan Quinn as the Chair of the Waste & Recycling Committee for this municipal year be approved.

**GMCA 140/23 MINUTES OF THE GREATER MANCHESTER AIR QUALITY
ADMINISTRATION COMMITTEE HELD ON 13 JULY 2023**

RESOLVED /-

That the minutes of the Greater Manchester Air Quality Administration Committee meeting held on 13 July 2023 be noted.

**GMCA 141/23 MINUTES OF THE GMCA AUDIT COMMITTEE HELD ON 21
JULY 2023.**

Item withdrawn.

GMCA 142/23 GREATER MANCHESTER APPOINTMENTS

RESOLVED /-

1. That Councillor Elizabeth Patel (Trafford) (Labour) be appointed to the Growth Company Board.
2. That Councillor Sean Ennis (Trafford) (Liberal Democrat) be appointed to the GMCA Overview & Scrutiny Committee.
3. That Councillor Christine Roberts (Wigan) (Labour) be appointed as a substitute member of the GMCA Audit Committee.

**GMCA 143/23 EVALUATION OF THE GMCA SCRUTINY FUNCTION AND
ANNUAL REPORT**

Gillian Duckworth, GMCA Solicitor & Monitoring Officer, introduced a report outlining the work of the GMCA Overview and Scrutiny Committee over the past municipal year

in support of the independent evaluation undertaken by the Centre for Governance and Scrutiny.

The evaluation of the first year had found that good progress had been made in the implementation of the recommendations and helpfully highlighted some further areas for consideration during 2023/24, including providing further training and knowledge sessions for members, continued regular attendance by the Mayor and relevant portfolio Leaders, and the continued development of the work programme and task & finish groups.

RESOLVED /-

1. That the draft of the annual report in conjunction with the independent evaluation, as set out in Annex A, be noted.
2. That it be noted that the GMCA Overview & Scrutiny Committee will submit a report on their activities to the GMCA on an annual basis.

**GMCA 144/23 GREATER MANCHESTER INTEGRATED TECHNICAL
EDUCATION CITY REGION**

Councillor Eammon O'Brien, Portfolio Leader for Technical Education, Skills & Work, presented a report which provided an update on the ambition for Greater Manchester as an integrated technical education, skills and work city-region in the context of the Trailblazer Devolution Deal and Local Skills Improvement Plan development.

The approach being developed had received the endorsement of GM's business community & employers, as well as training & skills providers and education establishments. There had been national concern expressed about the proposed approach, particularly from Secretary of State about different offers in different regions, however it was felt that the purpose of devolution was to allow each area to

develop its offer to capitalise upon the strengths and ambitions of that place. It was hoped as well that this would provide a model for other areas to successfully emulate.

RESOLVED /-

1. That the update be welcomed and that the next steps over the coming months, as set out in paragraph 4, be noted as follow:
 - Analysis of the stakeholder consultation and public poll responses will be completed and will inform the further development of the technical education/MBacc proposals.
 - Framing of the seven Employer Boards (one per career gateway) to help employers shape clear pathways for young people into the jobs of the future and understanding the areas of study needed for these pathways. In this way it will create the same clarity around the technical education route as already exists around the university route. These Employer Boards will sit within the wider governance and accountability landscape linked to the Devolution Deal, including arrangements for implementing the LSIP recommendations. These Boards will be established in the early Autumn.
2. That it be noted that that developmental work will continue over the summer and further details will follow with the intention to submit proposals for the new governance arrangements to the GMCA in September 2023 for consideration and approval.
3. That feedback from public polling be submitted to a future meeting of the GMCA.

GMCA 145/23 LOCAL AREA ENERGY PROGRAMME – STRATEGIC OUTLINE BUSINESS CASE

Harry Catherall, Portfolio Lead Chief Executive for Green City Region, presented a report which provided an update on the Strategic Outline Business Case completed since the GM Local Area Energy Plan was approved in September 2022. The report

included proposals to leverage significant investment into the region and set out the strategic imperative and proposed approach to deliver the outcomes from the Greater Manchester Local Area Energy Plan.

RESOLVED /-

1. That the report and the proposed approach to delivering the outcomes from the GM Local Area Energy Plan be noted.
2. That the investigation and development of outline business cases to accelerate inward investment and delivery be noted.
3. That the development of regional delivery structure, operating model and required capacity be endorsed.
4. That the need for additional dedicated resource to support development of new commercial and finance solutions, the approach to which will be set out in a further report in relation to further work following agreement to the Strategic Outline Business Case, be endorsed.
5. That the submission of a circa £5m bid to Innovate UK Net Zero Living: Pathfinder Places, to support delivery of the above, with the GMCA to act as the accountable body, be approved.
6. That authority be delegated to the Chief Executive Officer, GMCA and TfGM and GMCA Treasurer, in consultation with the Portfolio Leader, Green City Region, to finalise the bid, receive and defray funding if successful.

GMCA 146/23 DOMESTIC ENERGY ADVICE DEMONSTRATOR PROJECT

Harry Catherall, Portfolio Lead Chief Executive for Green City Region, presented a report which provided background information on the national £20m Domestic Local Energy Advice Demonstrator Projects funding, provided via the Northwest Net Zero Hub, and the opportunity that this would present to the city region.

The report sought approval for the signing of a Grant Funding Agreement with the Department of Energy Security and Net Zero to receive grant funding of up to £2.1m for a Domestic Local Energy Advice Demonstrator (LEAD) project which would provide the opportunity for ~24,000 GM residents to be provided with in-person energy saving advice.

RESOLVED /-

1. That the forthcoming opportunity presented by the LEAD funding be noted.
2. That the proposed approach, with the GMCA acting as the accountable body for the LEAD programme, be approved.
3. That authority be delegated to GMCA Treasurer and GMCA Solicitor & Monitoring Officer, in consultation with the Lead Portfolio Lead for Green City Region to
 - Sign a grant funding agreement with the DESNZ to receive grant funding for a GM LEAD project up to £2.14m.
 - Expend the awarded grant funds by defrayed agreements via the funding partners i.e., 3 Local Authorities, 2 Social Enterprises, 2 private business and a cooperative.

GMCA 147/23 ATOM VALLEY BUSINESS PLAN

Mayor of Greater Manchester, Andy Burnham, introduced a report seeking the GMCA's approval for the Atom Valley MDZ Business Plan 2023/24.

The Business Plan detailed the workstreams currently underway and the huge amount of work already taking place in relation to each of the separate sites including work on skills, innovation and transport.

RESOLVED /-

That the Atom Valley MDZ Business Plan 2023 - 2024 (Appendix A) be approved.

**GMCA 148/23 UKSPF: COMMUNITIES AND PLACE WIGAN COUNCIL
PHASE 2**

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report setting out a proposal from Wigan Council on the second phase of UKSPF investment in the district and the recommendations of the GM UKSPF Local Partnership Board to the GMCA, as the Lead Authority, in relation to the investment proposal. The proposal was related to the UKSPF Communities and Place investment priorities E1, E3 and E6.

RESOLVED /-

1. That Wigan Council be granted up to £1,958,294 of GM's UKSPF allocation over 2 years to deliver the activity, expenditure, outcomes and outputs set out in their UKSPF Communities and Place Phase 2 proposal by March 2025, taking the Wigan Council Communities and Place UKSPF investment across Phases 1 and 2 to a maximum of £3,008,294.
2. That the additional impact of the Wigan Council Phase 2 proposal to the collective impact of the currently approved ten Local Authority proposals, in exceeding the majority of outcomes and outputs for the Communities and Place Investment Priority as set out in the GM UKSPF Investment Plan, be noted.

**GMCA 149/23 PROPOSAL FOR THE COMMISSIONING OF SUPPORT FOR
THE SOCIAL ECONOMY**

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report that offered context and outlined a proposition for a two-year programme of support for the social economy in Greater Manchester. This would include the commissioning of £460,000 specialist business support activities and £365,000 for the creation of an Inclusive Ownership Platform and associated provision to support community wealth building in Greater Manchester.

RESOLVED /-

1. That the recommendations of the GM UKSPF Local Partnership Board on the strategic fit and deliverability of the UKSPF proposal for the creation of an Inclusive Ownership Platform and associated business support activity be approved.
2. That authority be delegated to the GMCA Treasurer, in consultation with the Portfolio Lead for the Economy, Business and International and Portfolio Lead for Resources and Investment, to approve the procurement method and subsequent award of contract(s) worth £825,000 across the following indicative allocations:
 - £460,000 for specialist support activities which address gaps or weaknesses in the current support available to inclusively owned businesses: and
 - £365,000 for the creation and management of the GM Inclusive Ownership Platform, delivering the UKSPF outputs and outcomes described in this report.

GMCA 150/23 GMCA REVENUE UPDATE QUARTER 1 2023/24

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report informing of the GMCA's financial position at the end of June 2023 (Quarter 1) and forecast revenue outturn position for the 2023/24 financial year.

The report showed a forecast deficit of £15.3m for TfGM for 2023/24, but this would be fully mitigated by the actions proposed within the report including the reallocation of Bus Service Improvement Plan funding.

RESOLVED /-

1. That an increase to the Mayoral budget of £500k funded from Mayoral reserves towards the cost of additional extended rough sleeper provision provided through Manchester City Council (para 3.2) be approved.
2. That an increase to the revenue grant to Transport for Greater Manchester of £7.8m funded from the Capital Programme Reserve to fund capital financing

costs that are unable to be met from Metrolink revenues (para. 6.14) be approved.

3. That the intention to re-allocate £15m of Bus Service Improvement Programme (BSIP) grant funding previously awarded by Department for Transport to support bus services, with £7.5m of this re-allocation to be utilised in 2023/24 and £7.5m in 2024/25 (para 6.14) be noted.

GMCA 151/23 GMCA CAPITAL UPDATE QUARTER 1 2023/24

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report which provided an update in relation to the GMCA's 2023/24 capital expenditure programme.

RESOLVED /-

1. That the current 2023/24 forecast of £681.3m compared to the 2023/24 budget of £591.8m be noted and changes to the capital programme, as set out in the report, be approved.
2. That an increase in the Transport capital budget, approved by GMCA in June 2023 as part of the Transport Capital Programme report for the City Region Sustainable Transport schemes of £41.4m, as outlined in section 2.9, be noted. That the inclusion within this figure of Greater Manchester's (GM's) share of the national Additional Maintenance (Pothole) Funding of £6.2m within the 2023/24 forecast, as outlined in section 2.9.4 of this report, also be noted.
3. That other increases in capital budget over £500k be approved as follows:
 - Active Travel Fund 4 (ATF4) capital funding of £3.6m as outlined in section 2.5;
 - Access for All of £2.8m as outlined at section 2.7;
 - GM One Network of £1.8m as outlined at section 2.14;

- Regional Growth Fund Loans of £3.9m outlined at section 3.1;
- Growing Places of £9.3m for outlined at section 3.2;
- Housing Investment Loans Fund of £9.6m outlined at section 3.3;
- Brownfield Land Fund of £16.4m outlined at section 3.7;
- Public Sector Decarbonisation Scheme funding of £1.8m outlined at section 3.9;
- UK Share Prosperity Fund carry forward of £1m unspent approvals from 2022/23 outlined at section 3.10;
- Social Housing Decarbonisation funding of £26.7m outlined at section 3.11;
- Social Housing Quality Fund of £15.0m outlined at section 3.12;
- Homeless Rough Sleeper Accommodation Programme of £2.1m outlined at section 3.13 and
- Fire and Rescue Services of £4.0m outlined as section 4.

**GMCA 152/23 GREATER MANCHESTER INVESTMENT FRAMEWORK
ANNUAL REPORT**

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report which provided an overview of GMCA’s achievements in managing investment in commercial property, residential development and business within Greater Manchester.

RESOLVED /-

That the contents of the report be noted.

**GMCA 153/23 GREATER MANCHESTER INVESTMENT FRAMEWORK –
REQUEST FOR DELEGATION**

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report seeking approval to delegate authority to the Chief Executive Officer, GMCA & TfGM and the GMCA Treasurer, in consultation with the Portfolio Lead for Investment

and Resources, to approve projects for funding and agree urgent variations to the terms of funding previously approved by the Combined Authority, for the period 29th July 2023 to 28th September 2023.

RESOLVED /-

1. That authority be delegated to the Chief Executive Officer, GMCA & TfGM and the GMCA Treasurer, in consultation with the Portfolio Lead for Investment and Resources, to approve projects for funding and approve urgent variations to the terms of funding in the period 29 July 2023 to 28th September 2023
2. That it be noted that any recommendations that are approved under the delegation will be reported to the next available meeting of the GMCA.

**GMCA 154/23 GREATER MANCHESTER HOUSING INVESTMENT LOANS /
CITY DEAL RECEIPTS / GREATER MANCHESTER
BROWNFIELD PROGRAMME**

Councillor Ged Cooney, Portfolio Lead for Housing, presented a report seeking approval to delegate authority to the Chief Executive Officer, GMCA & TfGM, acting in conjunction with the Portfolio Lead for Housing, to approve investments from the Greater Manchester Housing Investment Loans Fund (GMHILF) and/or investments using City Deal Receipts, and to agree urgent variations to the terms of GMHILF and City Deal Receipts funding previously approved by the Combined Authority.

Additionally, approval was also sought to delegate authority to the Chief Executive Officer, GMCA & TfGM, acting in conjunction with the Portfolio Lead for Housing, to approve further allocations of brownfield funding that has been devolved to GMCA.

RESOLVED /-

1. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Portfolio Lead for Housing, to approve projects for GMHILF and/or City Deal Receipts funding, and agree urgent variations to the terms of GMHILF and/or City Deal Receipts funding, in the period 29 July 2023 to 28 September 2023.

2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Portfolio Lead for Housing, to approve further allocations of brownfield funding, that has been devolved to GMCA, in the period 29 July 2023 to 28 September 2023.
3. That authority be delegated to the GMCA Treasurer and the GMCA Solicitor and Monitoring Officer, to prepare and effect the necessary legal agreements.
4. That it be noted that any recommendations that are approved under the delegation will be reported to the next available meeting of the Combined Authority.

GMCA 155/23 DELIVERING THE BEE NETWORK: FARES AND PRODUCTS

The Mayor of Greater Manchester, Andy Burnham, presented a report setting out the proposed introduction of fares and products that would be available to customers travelling on franchised bus services from 24th September 2023.

The report, in addition to the broad fare structures, included some of the more discreet products on offer that lived outside of the multimodal core offers. These included offers for students, discounted routes and cross-boundary services that would continue to exist.

The Mayor acknowledged comments raised by the GM Overview and Scrutiny Committee and the Bee Network Committee. These comments had included an ask that concessionary support continues for all groups, and that no groups be left at a disadvantage, with a particular emphasis on support carers. It was asked that the compensation process be made as simple as possible with bureaucracy minimised, that relations be improved with trade unions to mitigate risk of strike action, and that pathways to careers be improved to increase driver availability.

RESOLVED /-

1. That the proposed range of fares and products that will be available to customers travelling on franchised bus services from 24th September 2023 be approved.

2. That the recommendations and feedback from the GM Overview and Scrutiny Committee and the Bee Network Committee be noted.

**GMCA 156/23 GREATER MANCHESTER BUS STRATEGY: BETTER BUSES
FOR THE BEE NETWORK**

The Mayor of Greater Manchester, Andy Burnham, introduced a report seeking approval of the draft Greater Manchester Bus Strategy, a sub-strategy of the 2040 Transport Strategy. A summary was provided of its contents, including how the bus network would support the creation of the integrated Bee Network.

One of the key targets within this was to increase bus patronage in Greater Manchester by 30% by the year 2030. An ambitious target that would be achieved through lower fares and better integration, which studies showed would account for 15% of this. 8% of the increase would come through improved services, and the remaining 7% sought via improved reliability. Realising this ambition would also however, require proper investment from Government on a fair and consistent basis as seen with Transport for London.

The Mayor advised of the suggestion raised by the Bee Network Committee, that its model be replicated at the district level to allow for better control and coordination when deploying bus services.

RESOLVED /-

1. That the draft Greater Manchester Bus Strategy be approved.
2. That the recommendations and feedback from the Bee Network Committee be noted.
3. That the principle of the replication of the Bee Network Committee model at a district level to better control and coordinate the deployment of Bus Services be endorsed.

GMCA 157/23 METROLINK CONTRACT EXTENSION

The Mayor of Greater Manchester, Andy Burnham, presented a report seeking approval to trigger the extension option within the Metrolink Operations and Maintenance Agreement (MOMA) with Keolis Amey Metrolink Ltd (KAM) to extend the contract until 25 July 2027.

It was advised that a large-scale review would take place on the vision for the future of Metrolink as the service now passed the 30 years mark. This review would potentially commence in late 2024 stretching into 2025 and would include consideration of any potential network expansion and the current financial compensatory arrangements in place for those authorities that did not currently have a Metrolink service.

RESOLVED /-

1. That the contents of the report be noted.
2. That the recommendations and feedback from the Bee Network Committee be noted.
3. That the proposed terms of an extension to the MOMA with KAM from 21 July 2024 to 25 July 2027 be approved.
4. That it be noted that a large-scale review of the vision for Metrolink will be undertaken late 2024/ 2025, noting the review will include any potential Metrolink network expansion and the current financial compensatory arrangements in place for those authorities who do not currently have a Metrolink service.

GMCA 158/23 EXCLUSION OF THE PRESS AND PUBLIC

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

GMCA 159/23 METROLINK CONTRACT EXTENSION

Clerk's Note: This item was considered in support of the report considered in Part A of the agenda (minute 157/23)

RESOLVED /-

1. That the contents of the report be noted.
2. That the recommendations and feedback from the Bee Network Committee be noted.